



# Student Achievement in Massachusetts' Charter Schools

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## Background

- The last decade has seen dramatic growth in Massachusetts charter numbers and enrollment
- SY 2010: 16 Boston charters and 47 in the rest of the state, up from 39 statewide in 1999
- Charter expansion is limited by oft-debated budget and enrollment caps
  - Caps were raised in 2010, but only for “proven providers” located in districts scoring at the bottom of the MCAS distribution
- A key question in the debate over charter expansion is charter effectiveness



## Previous Work

- Our team previously estimated the effects of charter attendance on MCAS scores for schools in Boston and a school in Lynn
- These studies use charter admissions lotteries to produce strong evidence based on “apples-to-apples” comparisons
- The results show dramatic achievement gains for charter lottery winners
- At KIPP Lynn middle school, for example, each year of charter attendance raises ELA scores by  $.12\sigma$  and math scores by  $.35\sigma$



## The Massachusetts Charter Landscape

- The Boston and Lynn public school systems are big-city districts, serving mostly minority populations
  - In our lottery sample, charters in urban districts emphasize instruction time and mostly subscribe to “No Excuses” organizational principles
- Today, we look at Massachusetts schools from nonurban as well as urban districts
  - Nonurban charters emphasize a range of approaches and philosophies (e.g. performing arts, expeditionary learning)
  - Nonurban charters serve far fewer minority and low-income (subsidized lunch) students



# Identifying Causal Effects: Two Ways

## I. Lottery Study

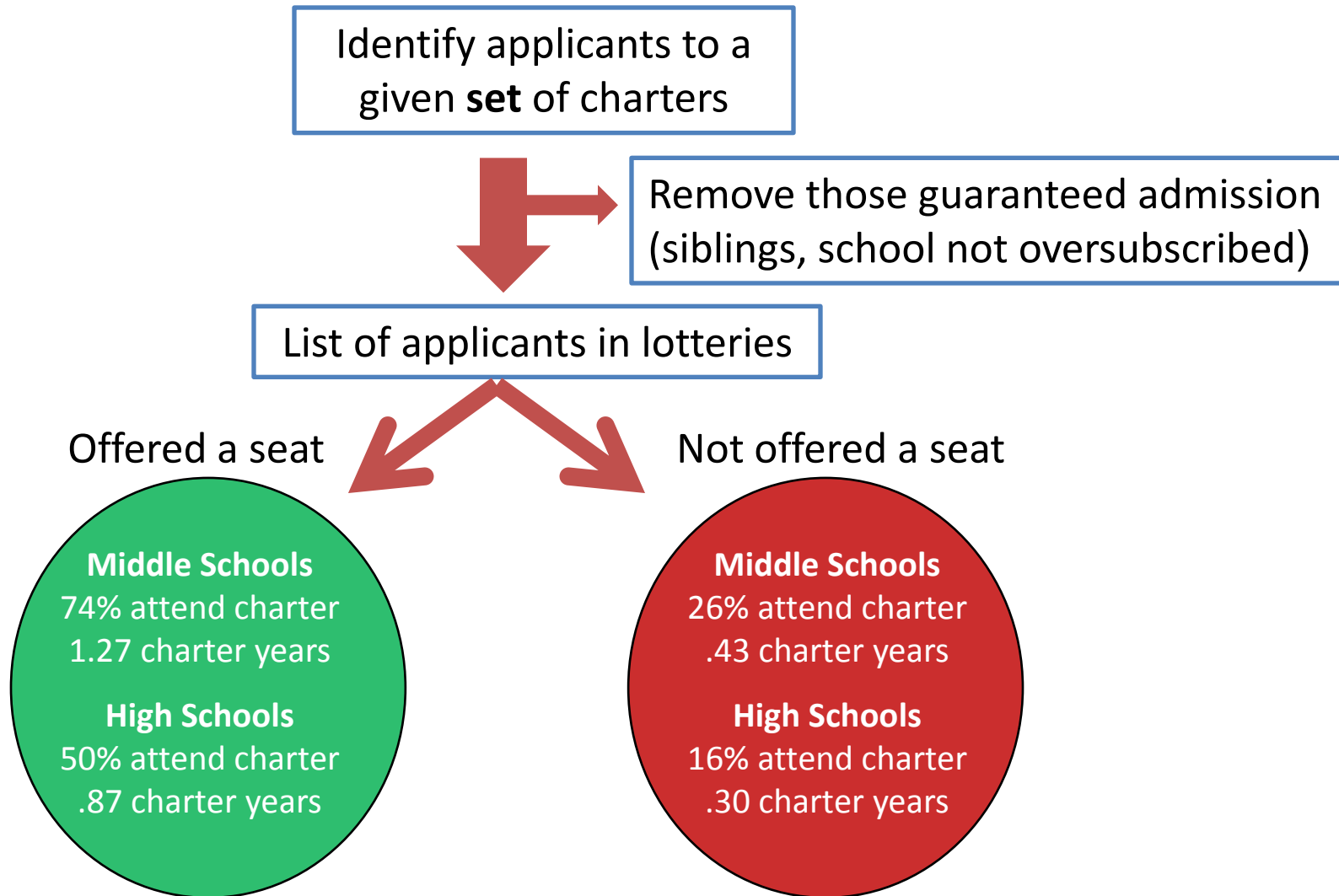
- Includes oversubscribed charter schools with good lottery records
- Random assignment eliminates selection bias (assuring “apples to apples” comparisons)

## II. Observational Study

- Includes all operating charters in the state
- Demographic and test score variables control for student background
- Unobserved differences between charter students and other students may remain

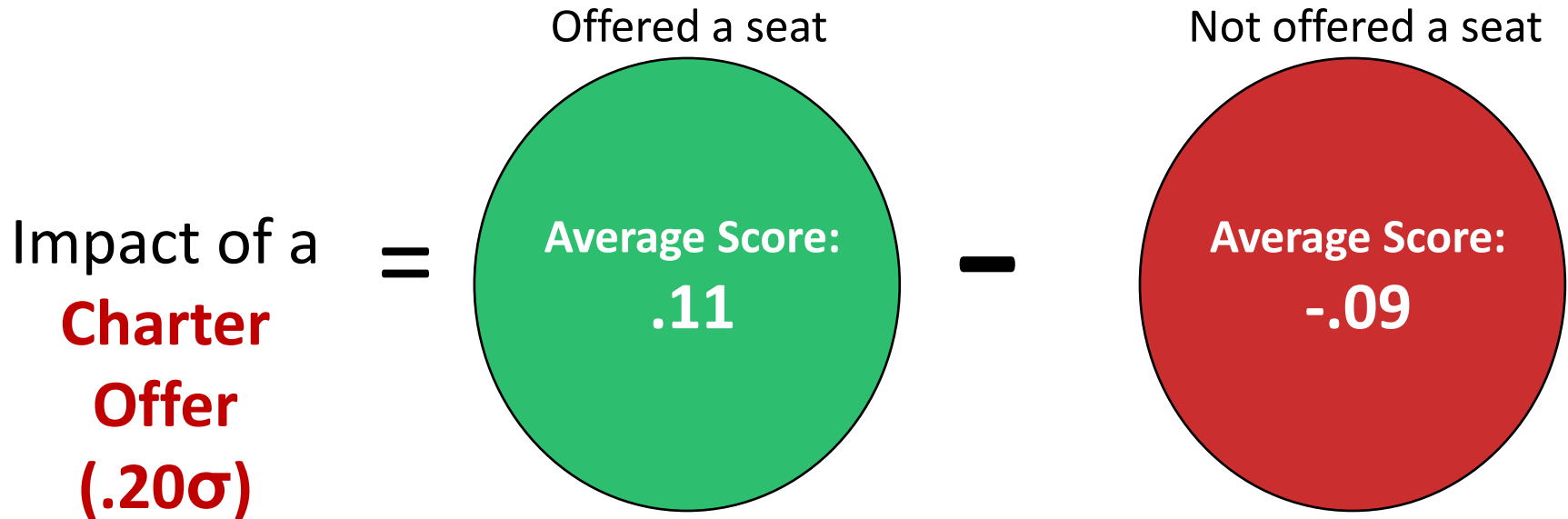


# Lottery Study Details





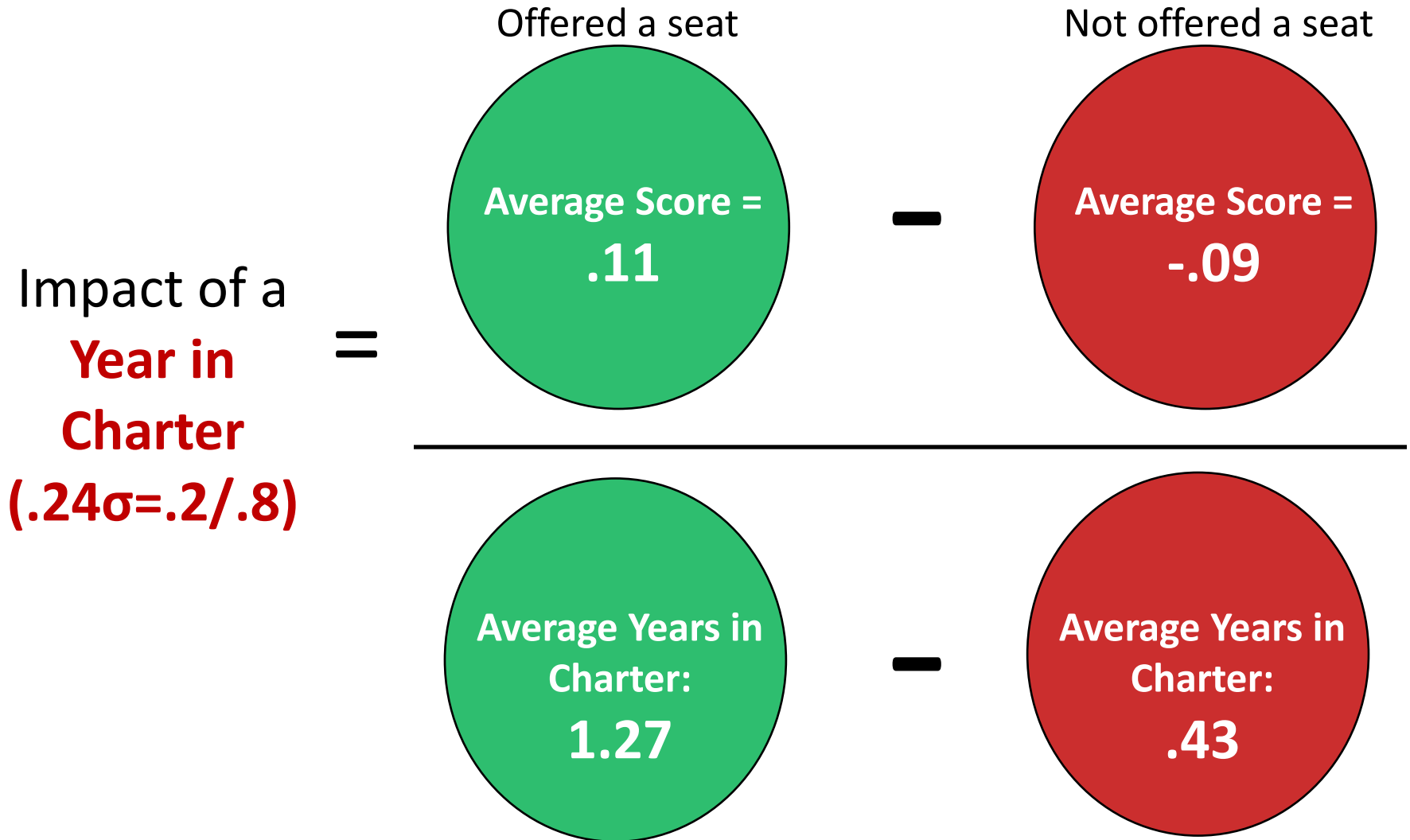
## Lottery Study Details



Middle school math scores (standardized) for charter lottery applicants.



## Lottery Study Details



Middle school math scores (standardized) and years in charter for charter lottery applicants.





# School Participation

- **Lottery Study:** oversubscribed middle and high school charters in MA, by urban/nonurban status

## URBAN

### MIDDLE

Academy of the Pacific Rim (Boston)  
Boston Preparatory (Boston)  
Boston Collegiate (Boston)  
Edward Brooke (Boston)  
Excel Academy (Boston)  
Global Learning (New Bedford)  
KIPP Academy (Lynn)  
MATCH MS (Boston)  
Roxbury Preparatory (Boston)

### HIGH

Boston Collegiate (Boston)  
Codman Academy (Boston)  
City on a Hill (Boston)  
MATCH HS (Boston)

## NONURBAN

### MIDDLE

Cape Cod Lighthouse (Orleans)  
Francis Parker (Devens)  
Four Rivers (Greenfield)  
Innovation Academy (Tyngsboro)  
Marblehead Community (Marblehead)  
Pioneer Valley Performing Arts (South Hadley)

### HIGH

Sturgis (Hyannis)  
Four Rivers (Greenfield)

- **Observational Study:** all middle and high school grades in charter schools in Massachusetts



## Lottery Estimates: Statewide

### Middle Schools

0.05

0.25

Statewide

### High Schools

0.26

0.37

■ ELA

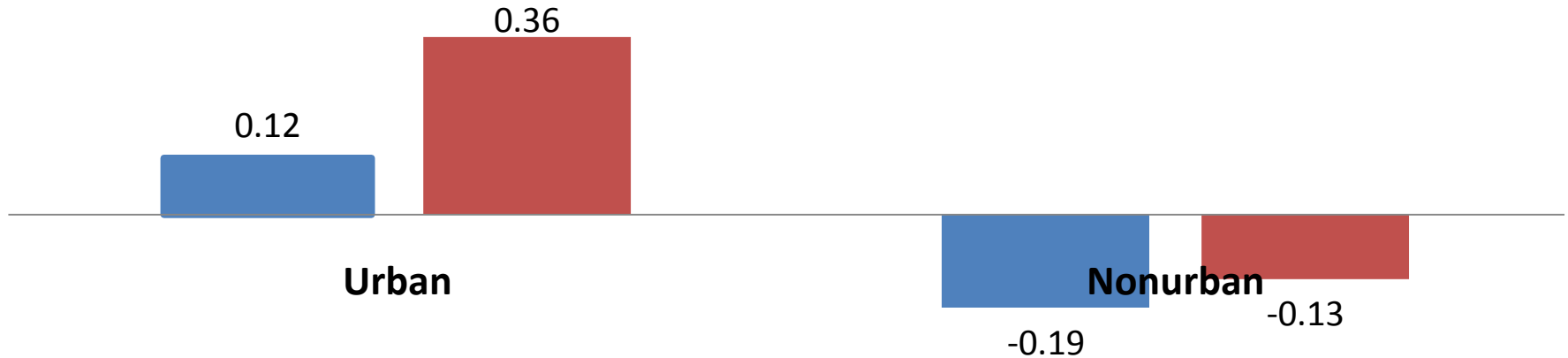
■ Math

Solid bars show significant estimates ( $p < .05$ );  
open bars show insignificant.

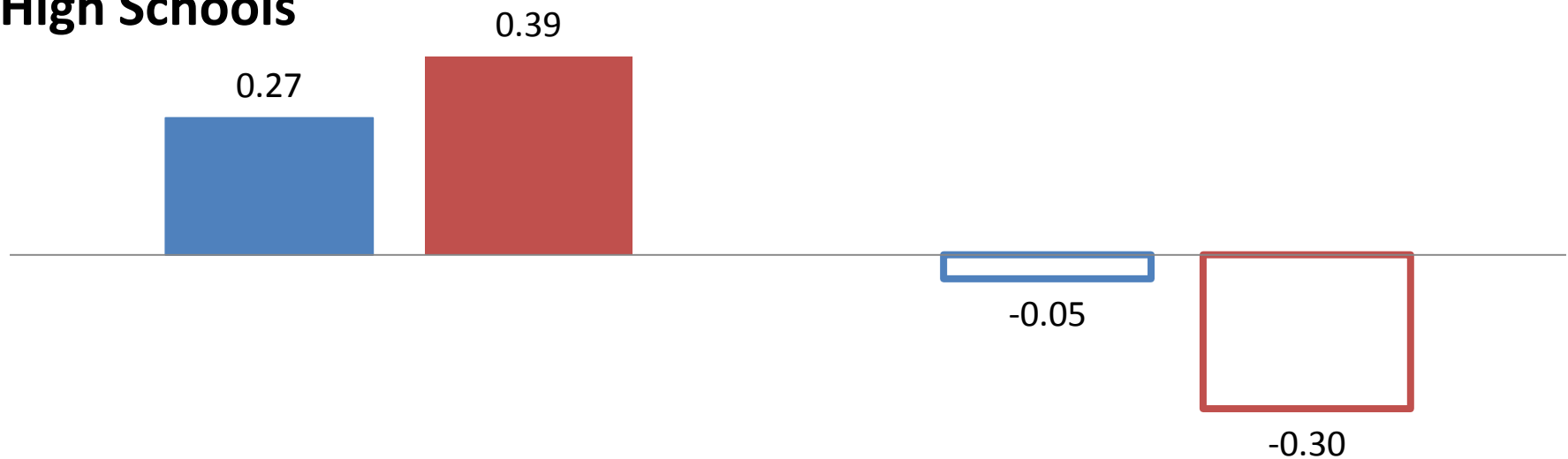


# Lottery Estimates: Urban and Nonurban schools

## Middle Schools



## High Schools



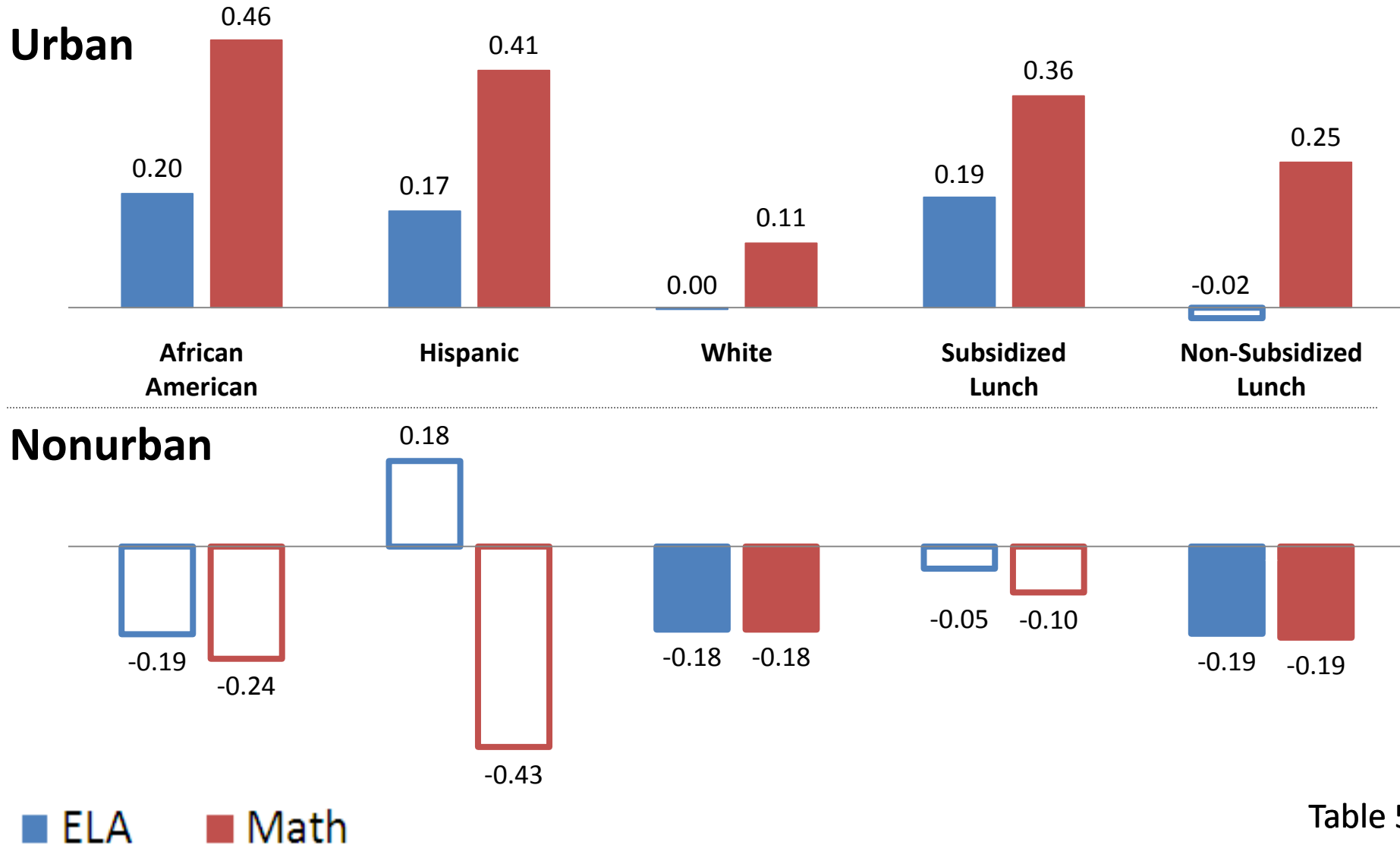
■ ELA

■ Math

Solid bars show significant estimates ( $p < .05$ );  
open bars show insignificant.



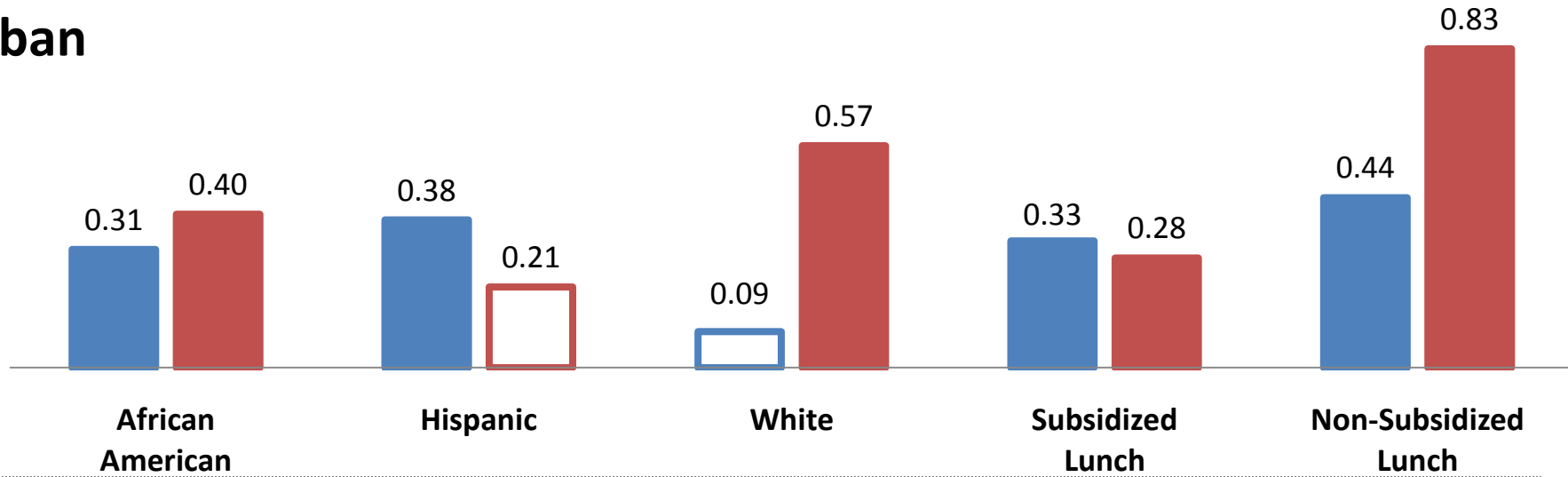
# Lottery Estimates for Subgroups: Middle Schools



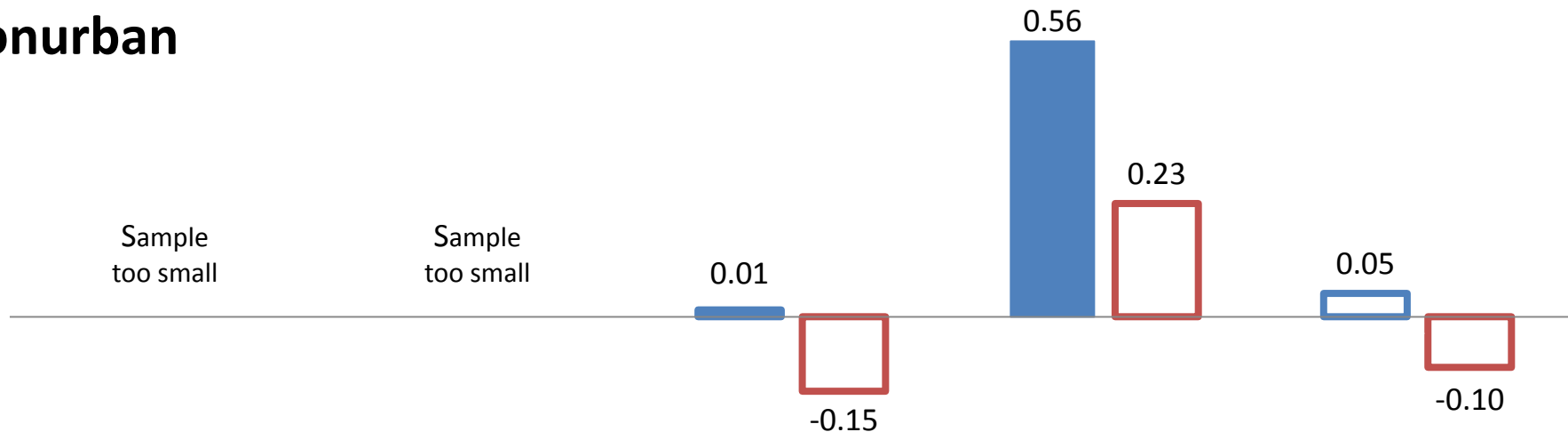


# Lottery Estimates for Subgroups: High Schools

## Urban



## Nonurban





## Questions about Lottery Results

- Are lottery winners and losers comparable? Do they leave the sample at the same rate?
  - Little difference between lottery winners and lottery losers for student characteristics or attrition
- Who benefits from time in charter school, weak or strong starters?
  - Effects in urban middle schools are largest for those with low baseline scores (no difference in high school)
- Are the best schools those with the best peers?
  - Among urban middle schools, those with the weakest peers generate the largest gains

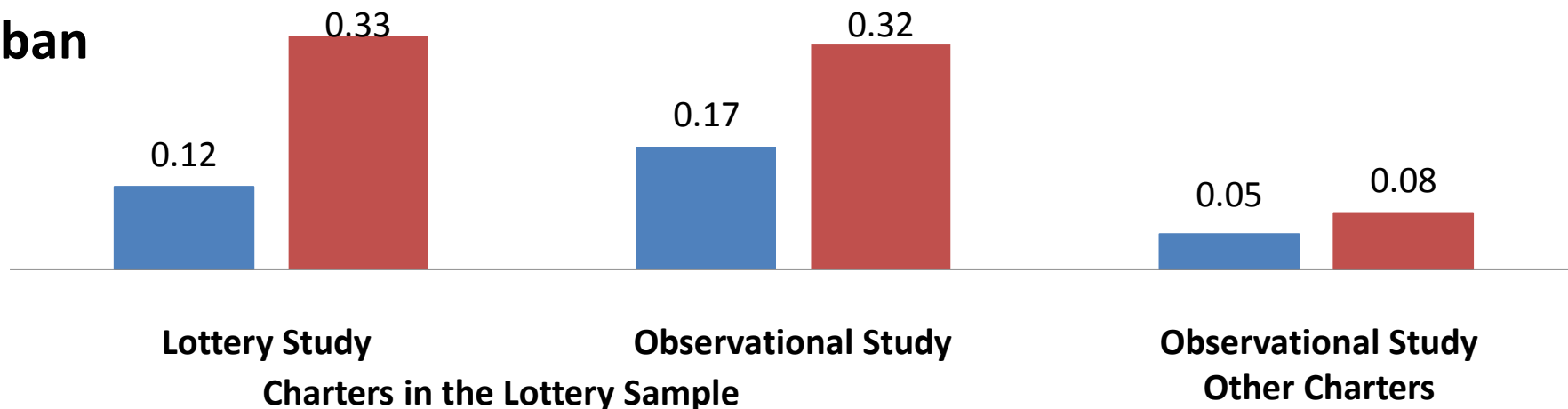


## Observational Study

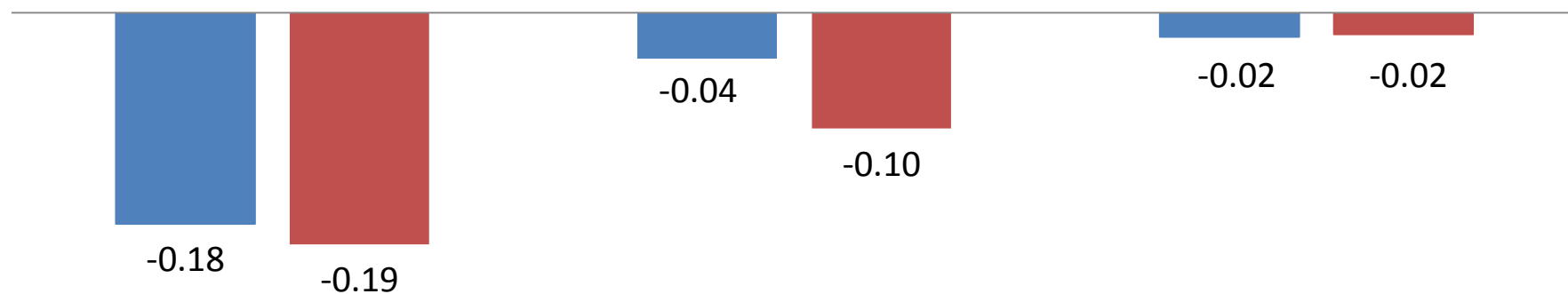
- The observational analysis includes all Massachusetts charters enrolling middle and high school students
- Here, we control for student background by including demographics and prior test scores in statistical (regression) models
- Our observational analysis looks separately at schools in the lottery study and other charters, allowing us to say something about differences in impact
- Are oversubscribed charters better?

# Observational and Lottery Estimates: Middle Schools

## Urban



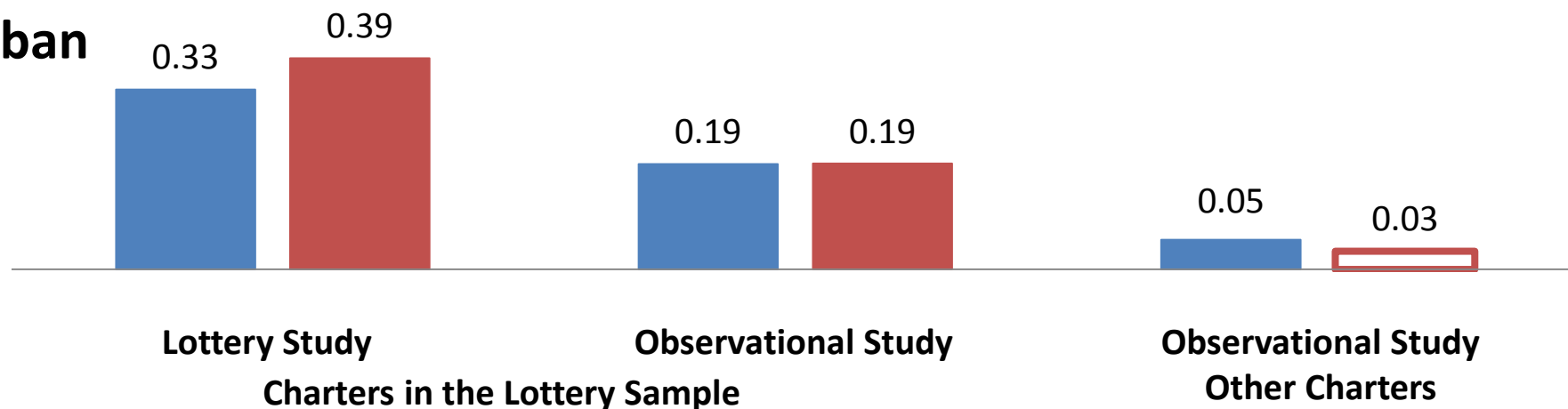
## Nonurban



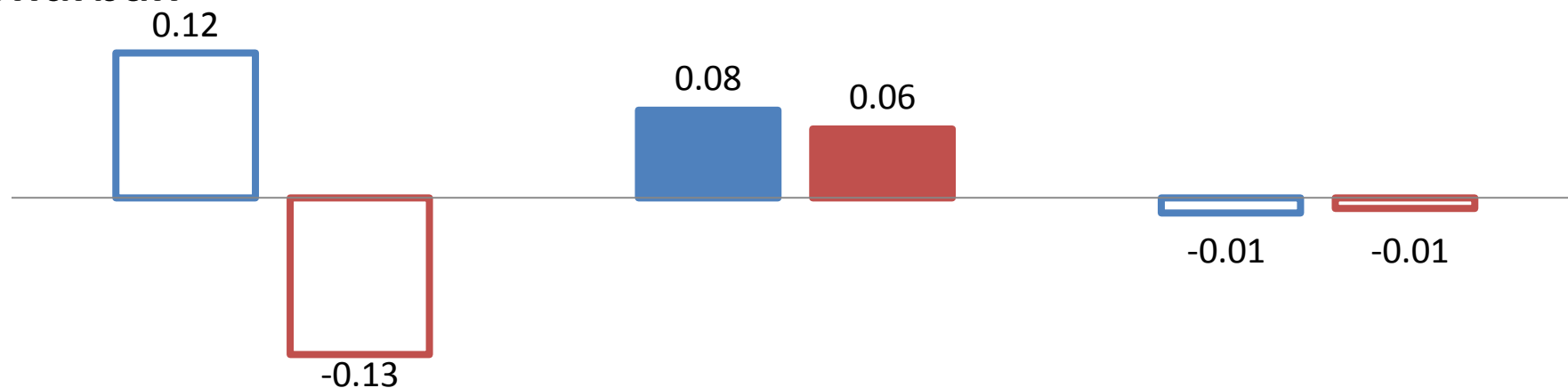


# Observational and Lottery Estimates: High Schools

## Urban



## Nonurban





# Explaining the Urban Charter Advantage

- Different students
- Different noncharter baseline
- Different school inputs and missions



# Evidence on Differences in School Characteristics

School Characteristic	Statewide (1)	Urban (2)	Nonurban (3)
<b>Time in School</b>			
Days Per School Year	186.90	190.38	180.43
Average Minutes Per Day	456.00	477.77	415.57
Have Saturday School	40.0%	61.5%	0.0%
Average Minutes of Math Instruction Per Day	80.88	94.92	54.79
Average Minutes of Reading/ELA Instruction Per Day	84.88	101.08	54.79
<b>Affiliation and Philosophy</b>			
Affiliated with a CMO or Network	35.0%	30.8%	42.9%
Identify as "No Excuses"	40.0%	61.5%	0.0%
Identify as "No Excuses" or Somewhat "No Excuses"	50.0%	76.9%	0.0%
Have a Parent Contract	77.8%	100.0%	42.9%
Have a Student Contract	72.2%	90.9%	42.9%
Have Uniforms	80.0%	92.3%	57.1%
Have a Merit/Demerit Based Reward and Punishment System	40.0%	61.5%	0.0%

Table 7



## Conclusions

- Statewide results for urban charters are similar to those for Boston and KIPP Lynn
- Similar findings for urban schools emerge in other lottery-based studies:
  - Harlem Children's Zone (Fryer, 2010)
  - An evaluation of 36 charter schools in 15 states found little impact overall, but significant positive effects for urban schools (Gleason, et al., 2010)
- Our large lottery-based impacts for urban charters come from oversubscribed schools with good records; other urban charters have smaller effects



## Finally . . .

- Many possible explanations for urban/nonurban differential, but differences in approach and inputs seem likely to be important
- Lottery and observational assessments of charter effectiveness are an opportunity for the state to formalize “proven provider” status
- Lastly, we venture into policy . . . a standardized and centralized charter lottery process will:
  - ✓ Make proving providers straightforward
  - ✓ Increase student options (like BPS assignment mechanism)